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Law Enforcement eXchange Corrections Task Force

GREAT Program Community Engagement Task Fore

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2017 PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

PAULETTE BURDICK Mayor

MELISSA McKINLAY Vice Mayor

HAL R. VALECHE

DAVE KERNER

STEVEN L. ABRAMS

MARY LOU BERGER

MACK BERNARD



COUNTY ADMINISTRATOR

VERDENIA C. BAKER

A MESSAGE from the CHAIRMAN

Dear Mayor Burdick and Commissioners:

On behalf of the members of the Criminal Justice Commission (CJC), I am pleased to present our Annual Report for 2017. This report provides details of the CJC's work and achievements during the past year.

The most notable accomplishment of this past year was the CJC's success in obtaining a \$2-million Safety and Justice Challenge Grant from the John D. and Catherine T. MacArthur Foundation. This grant continued our local efforts to implement criminal justice system reforms to safely reduce our jail population and address racial and ethnic disparities in that population. This is a tremendous system-wide effort to implement best practices to address the greatest drivers of incarceration in our local jail.

This past year, the CJC took a step toward greater involvement of residents. The Community Engagement Task Force held meetings in a variety of communities including Jupiter's El Sol Community Center and in Delray Beach. These "Community Conversations" were designed to listen to residents' feedback about our system of justice, engage in dialogue, and build greater partnerships. The Task Force plans more Conversations and work in various communities in 2018. Our Citizen's Criminal Justice Academy conducted three sessions and graduated 150 participants. This 12-week free course provides interactive learning about all aspects of the local criminal justice system taught by local system professionals and includes tours of the county jail, 911 operations, the Medical Examiners Offices, and the Main Courthouse.

The work of the CJC involved all aspects of the criminal justice system, including law enforcement, courts and corrections. Our Body Worn Camera Committee established a clearinghouse on the CJC website to serve as a one-stopshop on information related to the cameras, including model policies, research studies, lessons learned, legal challenges, videos, and resource tool kits. Our Law **Enforcement Planning Council** continued its tradition of bringing together the 25 local police chiefs, the Sheriff's Office, and state and federal agencies in monthly meetings to share information, examine crime trends, collaborate on issues of importance, and discuss intelligence information. Our Probation Advisory Board oversaw the Request For Proposal process for misdemeanor

probation services, resulting in the renewal of a five-year contract with Professional Probation Services, Inc. Finally, our Corrections Task Force served as the coordinating body to develop a Countywide Behavioral Health Transportation Plan that was approved by the County Commission and forwarded to the Florida Department of Children and Families.

All of these accomplishments are the result of a shared belief amongst leaders in our local criminal justice system, private sector, and government that working together improves justice outcomes in our community. As I end my two years as CJC Chair, I reflect on the unique nature of the CJC and commend the County Commission for the confidence it places in this organization. I am proud of the accomplishments during these past two years that I know will have lasting positive impact.



LEE WARING Chairman

MACARTHUR SAFETY & JUSTICE CHALLENGE

\$2 million was awarded to the CJC in October by the John D. and Catherine T. MacArthur Foundation as one of the 20 national implementation sites for the Safety and Justice Challenge Grant. This maximum allowable award came after an intense two-year planning effort on the part of a collaborative of criminal justice, government and community organizations.

BODY WORN CAMERA COMMITTEE

The group met to review this new technology and its impact on law enforcement and the community. National and local studies were reviewed, providing information on the complexities surrounding the deployment of these devices. A clearinghouse of information was created on the CJC's website for law enforcement and the public to access.

COMMUNITY ENGAGEMENT TASK FORCE

A Community Conversation was held on June 22 that engaged over 100 residents of the South County area in discussion about race and the local criminal justice system. A resource directory of community engagement activities of local law enforcement agencies was produced.

CITIZEN'S CRIMINAL JUSTICE ACADEMY

Over 150 members of the public graduated from the three academies hosted in the coastal and western communities, totaling 28 weeks of classes this year.

PROBATION ADVISORY BOARD

A Request For Proposals (RFP) was issued for the delivery of misdemeanor probation services for the County as the five-year contract with Professional Probation Services, Inc. (PPS) expired in September. After reviewing two qualified proposals, the selection committee chose to award another five-year contract with PPS.

CORRECTIONS TASK FORCE

At the request of County Administration, the Task Force served as the coordinating body to develop and recommend to the County Commission a Palm Beach County Behavioral Health Transportation Plan (Plan). The Plan seeks to organize a centralized system of acute care services for persons in crisis pursuant to Senate Bill 12 passed in the 2016 Florida Legislative Session. The Plan was approved by the Board of County Commissioners on June 6 and forwarded to the Florida Department of Children and Families.

GRANTS

The CJC received \$2,539,543 in grant funding during 2016. These funds went to the Adult and Juvenile Reentry Programs, the Law Enforcement eXchange (LEX), the Frequent Users Systems Engagement (FUSE) Project, and the MacArthur Safety and Justice Challenge Planning Grant.

MESSAGE FROM CJC EXECUTIVE DIRECTOR



KRISTINA HENSON Executive Director

Dear Mayor Burdick, Commissioners, CJC Chair Waring and CJC Members:

On behalf of the Criminal Justice Commission (CJC) staff, I am pleased to present this Annual Report for 2017. This Report documents the efforts of staff and the many talented and dedicated professionals who come together to make the system of justice in Palm Beach County better.

Chair Lee Waring and other members of the CJC volunteered hundreds of hours of their time toward ensuring the CJC's success in addressing the needs of our community. There were over 130 meetings in 2017 for the CJC and its 20 committees and subcommittees. The membership of these committees included over 200 subject matter experts in criminal justice, social services, behavioral health, government, and the private sector. On behalf of the staff and CJC members, I want to acknowledge all of these individuals who gave their time and talents to serve on CJC committees.

I also want to take this opportunity to recognize and acknowledge the work of the CJC staff. These individuals must wear many hats, from meeting organizers, to researchers, to writers of reports and grants, to facilitators of consensus. Having a small staff requires us to work as a team and provide support to one another for the overall good of the CJC's work. The staff performed some wonderful work this year, and I appreciate their dedication, spirit of cooperation and level of excitement.

As the CJC approaches its 30-year anniversary, I am proud to be part of such a unique organization. An ideal justice system involves quality people communicating with each other. People from outside our county who witness how our stakeholders interact are surprised that such an environment exists. This is a credit to the people, as well as, their commitment to the CJC.

2017 CJC STAFF



ALLISON L. ORR Administrative Assistant



ROSALIND MURRAY Senior Criminal Justice Analyst



CANDEE VILLAPANDO Criminal Justice Analyst



KATHERINE E. SHOVER Senior Criminal Justice Analyst



PAMELA WILLIAMS Temporary Professional



JACQUELYN ESPOSITO PRICE Criminal Justice Analyst



DAMIR KUKEC Manager, Planning and Research



BERT WINKLER Criminal Justice Analyst



DANNY KRESHAK Financial Analyst II

The Palm Beach County Board of County Commissioners provides funding to staff the CJC along with county trust funds collected through criminal court cases and grants.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in the County. This 1990 study resulted in almost 100 recommendations for improving the cost-effectiveness and efficiency of the system. The CJC then created eight (8) task forces to assess the recommendations and develop implementation plans. Each year, the committee structure changes to suit the priorities established at the CJC's Annual Planning meeting.

The CJC invites professionals, citizens, and interested parties from a wide range of disciplines to participate on committees. Over 200 people volunteer their time and expertise as shown in this report. The staff facilitate the various committees and projects as well as write the minutes, identify topics and project planning needed for the agendas, conduct research and data analysis, and do behind-the-scenes consensus building. The pages that follow highlight the hard work the staff and members produced. The CJC recognizes and appreciates every one of these individuals for their valuable insight, thoughts, and talents and wishes to thank them for their time.

2017 CJC OFFICERS



MR. LEE WARING Chairman

Chuirman

Client Advisor Seaside National Bank & Trust CJC Member since 2005

Lee Waring was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2009. Mr. Waring is a Client Advisor at Seaside National Bank and Trust in the Boca Raton office. He is responsible for assisting clients with every aspect of their financial needs, including extensions of credit, financial and estate planning, liquidity management, and investment and risk management.

Mr. Waring has over 27 years of banking experience. Prior to joining Seaside, he was the Co-Founder, President and CEO of Firstcity Bank of Commerce in North Palm Beach. Prior to Firstcity Bank, he served as the Market CEO for Gulfstream Business Bank in Delray Beach. Mr. Waring is active in the community and serves on a number of boards.



MR. GERALD RICHMAN Vice Chairman

Richman Greer, P.A. CJC Member since 2001

Gerald Richman was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2001. He is a shareholder with the law firm of Richman Greer. His focus is on trial and appellate practice, and complex commercial litigation with emphasis in numerous areas. Prior to his time at Richman Greer, he served as a captain in the U.S. Army Judge Advocate Generals Corps., and as a White House Social Aide to President Lyndon B. Johnson. Mr. Richman has held numerous leadership positions in local and national organizations.

Mr. Richman's professional involvement currently includes serving as a Fellow of the American College of Trial Lawyers and on the Board of Governors of the International Society of Barristers. He is a charter member of both the Miami Chapter of the American Board of Trail Advocates (ABOTA) and the National Association of Consumer Advocates.



MS. ROSALYN BAKER Secretary

Circuit 15 Administrator Florida Department of Corrections CJC Member since 2005

Rosalyn Baker was appointed as the 15th Circuit Administrator for the Florida Department of Corrections in 2005 and, as such, holds a public-sector member seat on the CJC. Ms. Baker manages the operations of community supervision for defendants court-ordered to felony probation and parole within Palm Beach County. Ms. Baker has served in this capacity for over thirty years with a focus on inspiring success by saving one life at a time.

Rosalyn holds professional associations with Florida Council on Crime and Delinquency, previously serving as president of the local chapter and is currently a board member on the state level; member of Southern States Correctional Association and Florida Association of Community Corrections. Her community involvement includes Cub Scouts of America pack leader, member of The Links Incorporated, member of Alpha Kappa Alpha Sorority, and member of Tabernacle Missionary Baptist Church.



MR. BARRY KRISCHER Treasurer

Retired PBC State Attorney CJC Member since 2013

Barry Krischer was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2013. Mr. Krischer served as an Assistant District Attorney in Kings County, New York from 1970 to 1973. He joined the Palm Beach County State Attorney's Office upon his relocation to Florida, served as Chief Assistant to State Attorney David Bludworth for 10 years. He left the office in 1983. During his private practice years, he served as legal counsel to the Palm Beach County Child Protection Team. After his stint in private practice, Barry successfully ran for State Attorney in 1992 and retained that office until his retirement in 2009.

Upon retiring from public office, Mr. Krischer has volunteered two mornings a week at the Palm Beach County Sheriff's Office Legal Department. He was past Chairperson of the board of the Children's Home Society. He remains active in child welfare issues through his work with the Palm Beach County Alliance as well as the Florida Department of Children and Families.

2017 CJC MEMBERS

PUBLIC-SECTOR MEMBERS

Honorable Dave Aronberg State Attorney 15th Judicial Circuit

Ms. Rosalyn Baker Circuit Administrator Florida Department of Corrections

Honorable Sharon R. Bock Clerk & Comptroller Palm Beach County

Honorable Ric Bradshaw Sheriff Palm Beach County

Honorable Jeffrey Colbath Chief Judge 15th Judicial Circuit Served January through June

Mr. Michael D'Alonzo Assistant Supervisory Resident Agent in Charge Federal Bureau of Investigation

Officer William Dames Crime Prevention Officers Assoc. Served October through December

Mr. Rolando Garcia U.S. Attorney's Office

Honorable Carey Haughwout Public Defender 15th Judicial Circuit

Honorable Al Jacquet Florida House of Representatives Legislative Delegation

Honorable Keith James West Palm Beach City Council League of Cities Hon. Commissioner Dave Kerner Palm Beach County Board of County Commissioners

Ms. Nellie L. King Criminal Defense Lawyers Assoc.

Chief Frank Kitzerow PBC Chiefs of Police Association

Deputy Sheriff Karl Martin Crime Prevention Officers Assoc. Served January through September

Honorable Judge James Martz Administrative Judge Juvenile Division 15th Judicial Circuit

Honorable Krista Marx Chief Judge, 15th Judicial Circuit Served July through December

Chief Sarah J. Mooney West Palm Beach Police Department

Mr. Gregory Starling Chief Probation Officer Florida Dept. of Juvenile Justice

Mr. Frank Mercurio Special Agent Supervisor FL Dept. of Law Enforcement

Mr. John McKenna Resident Agent in Charge Drug Enforcement Administration

Mr. Robert Shirley Resident Agent in Charge Bureau of Alcohol, Tobacco, Firearms & Explosives

Honorable Erica Whitfield Palm Beach County School Board

PRIVATE-SECTOR MEMBERS – Economic Council

Ms. Barbara Cheives President Converge & Associates Consulting

Ms. Rachel Docekal Lyrae Group, LLC

Mr. Douglas Duncan Roth and Duncan, P.A.

Mr. George T. Elmore President Hardrives of Delray, Inc.

Mr. Gerald Richman Richman Greer, P.A.

Mr. Joseph Ianno, Jr. Carlton Fields Jorden Burt, P.A.

Mr. Randolph K. Johnson, Sr. President Communications by Johnson, Inc.

Mr. Barry Krischer Retired PBC State Attorney

Ms. Christina Morrison Carmel Real Estate & Management

Mr. Lee Waring Client Advisor Seaside National Bank and Trust

PRIVATE-SECTOR MEMBERS -Clergy Member

Reverend Kevin L. Jones Tabernacle Baptist Church

The Palm Beach County Criminal Justice Commission (CJC)

The CJC was created by a Palm Beach County Ordinance in 1988. It has 21 public-sector members representing local, state, and federal criminal justice and governmental agencies, 10 private-sector business leaders representing the Economic Council of Palm Beach County, and one clergy member nominated by a variety of clergy associations in the county representing a broad range of faiths. County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the inclusion of business leaders and process.

The CJC thrives on challenge. Crime affects everyone in some way. The CJC believes in a holistic approach to address crime that involves practically every branch of government in collaboration with the private sector, community agencies, and residents. The CJC has had great success in building partnerships among these groups with proven results, such as the creation of community programs, efficiency improvements and cost-saving measures, and finding new sources of program funds. CJC members take their role seriously and dedicate much of their own time and effort toward making the local justice system better. Residents of Palm Beach County can be proud that these partners come together on a regular basis to make the local system of justice the best it can be.

MISSION

Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within the county. This purpose shall include the study of the health and human services and educational systems, among others, as they pertain to criminal justice or crime prevention.

VISION

Cultivate and enrich local criminal justice practice, policy, and program development by serving as a catalyst to bring together criminal justice and related agencies in partnerships

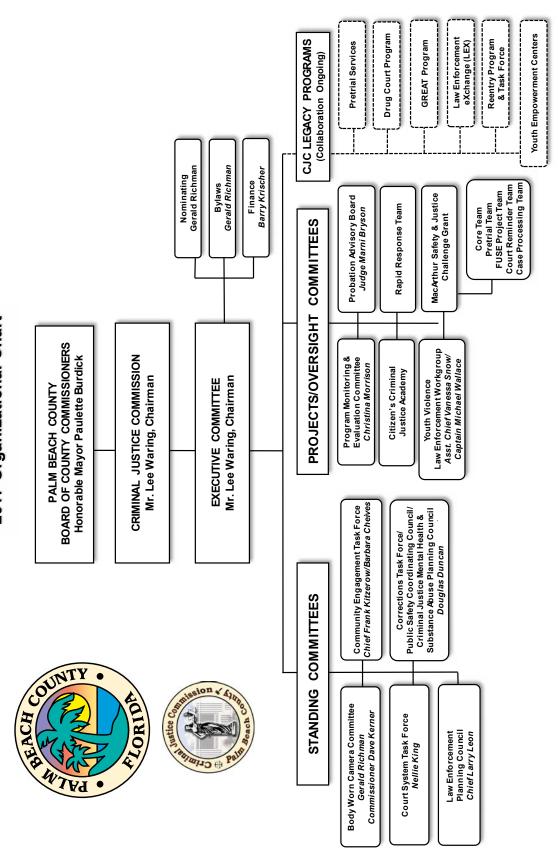
OBJECTIVES

- To provide overall coordination to law enforcement and crime prevention efforts in the county;
- To provide an efficient, cost-effective and timely criminal justice system in the county; and
- To affect the reduction of crime in the county on a permanent basis.

CORE VALUES

- An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County;
- Crime is best addressed through cooperative efforts that involve both public and private sectors;
- Neutral leadership is the best foundation for examining issues in a fair and independent process (not directed by any single criminal justice agency);
- Decisions made by a consensus of all interested parties is fundamental to unity;
- An open forum for the discussion of issues is imperative for genuine and candid debate;
- Success is more certain when all interested parties have a say in crafting solutions;
- Expertise and experience of local professionals is an invaluable knowledge base to draw upon;
- Successful model programs and national/international trends can benefit local communities; and
- Courage to seek bold, innovative approaches produces remarkable results.





Revised: 4/3/17

Safety & Justice Challeng

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THE CJC's INITIATIVES 2017 k Force e Acade ommittee

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Community Engagement Task Force

CORRECTIONS TASK FORCE

The Corrections Task Force monitors the County's jail population and makes recommendations to achieve the efficient use of the County's limited jail beds. It meets the requirements of Florida Statute 951.26, which requires counties to create Public Safety Coordinating Councils for the same purpose. It has also been designated by the Board of County Commissioners (the Board) as the County's Criminal Justice Mental Health and Substance Abuse Planning Council per Florida Statute 394.657 to recommend to the Board the best implementation and selection of an applicant for the State's Criminal Justice Mental Health and Substance Abuse Reinvestment Act Grant Program.

In 2017, at the request of County Administration, the Task Force served as the coordinating body to develop and recommend to the County Commission a Palm Beach County Behavioral Health Transportation Plan (Plan). The Plan seeks to organize a centralized system of acute care services for persons in crisis pursuant to Senate Bill 12, passed in the 2016 Florida Legislative Session. Included in the bill are amendments to the Baker and Marchman Acts for involuntary commitment of persons in mental health and substance abuse crises. The Bill states in § 394.462, F.S. "A transportation plan shall be developed and implemented by each county by July 1, 2017, in collaboration with the managing entity in accordance with this section." The proposed Plan was developed by the Southeast Florida Behavioral Health Network (SEFBHN) and reviewed by a variety of community stakeholders. The Plan was approved by the Board of County Commissioners on June 6 and forwarded to the Florida Department of Children and Families.

MEMBERS

Chair Douglas Duncan Roth and Duncan, P.A. CJC Member

Rosalyn Baker Circuit Administrator Florida Department of Corrections

Commissioner Paulette Burdick Palm Beach County Board of County Commissioners

Glenny Cueto Director of Operations Professional Probation Services, Inc.

Rev. Clarence S. Ellington Jr. Senior Chaplain PBC Sheriff's Office

Brian Fernandes Chief Assistant State Attorney William Genem Crime Victim Practitioner CILO, Inc.

Judge Leonard Hanser Administrative Judge County Court Criminal Division

Judge John Kastrenakes Circuit Court Criminal Division

Jenise Link Court Services Manager Justice Services Division PBC Public Safety Department

Judge Joseph Marx Circuit Court, Criminal Division Gun Club Branch

Judge Caroline Shepherd County Court, Criminal Divison Gun Club Branch

Captain James Smige West Palm Beach Police Dept. Major Alfonso Starling PBC Sheriff's Office

Alton Taylor Executive Director & CEO Drug Abuse Foundation of PBC

Louis Tomeo Director of Criminal Court Svcs Clerk and Comptroller's Office

Barbara White Chief Assistant Public Defender

BODY WORN CAMERA COMMITTEE (BWC)

he Body Worn Camera Committee was created by the CJC in November of 2016, given the emerging importance of this new technology. The committee provided a forum for information sharing, research, and evaluation as this technology is deployed across Palm Beach County. Body worn cameras are being used across the country to increase legitimacy and transparency. A clearinghouse was created on the CJC's website to provide a central resource to disseminate information about this technology.

(*Top*) Members Boynton Beach Chief Jeff Katz, PBSO Chief Deputy Mike Gauger, West Palm Beach City Councilman Keith James, and Reverend Kevin Jones.

(Center) Committee Chair Gerald Richman and Vice Chair Commissioner Dave Kerner lead the discussion.

(*Bottom*) CJC Executive Kristina Henson briefs members on the national resources and studies.









FAU School of Criminology and Criminal Justice Director Dr. John Smykla and Professor Vaughn Crichlow brief members on the body camera study they wrote for the City of West Palm Beach.

MEMBERS

Chairman Gerald Richman CJC Vice Chairman Richman Greer, P.A.

Vice Chairman Honorable Commissioner Dave Kerner Palm Beach County Board of County Commissioners

Nicole Bishop Director, Justice Services Palm Beach County Public Safety Department Victim Services Division

Ms. Barbara Cheives President Converge & Associates Consulting

Mr. Douglas Duncan Roth and Duncan, P.A.

Brian Fernandes Chief Assistant State Attorney State Attorney's Office

Chief Deputy Mike Gauger Palm Beach County Sheriff's Office

Jim Green American Civil Liberties Union Honorable Commissioner Keith James West Palm Beach City Council

Chief Rick Jenkins President Palm Beach County Police Chiefs Association

Reverend Kevin L. Jones Tabernacle Baptist Church

Chief Jeffrey Katz Boynton Beach Police Department LEPC Representative

Mr. William L. Kramer Immediate Past CJC Chairman

Mr. Barry Krischer CJC Treasurer

Judge James Martz Circuit Court Judge

Scott Penney Chief Investigator Public Defender's Office

Dr. John Smykla Director and Professor FAU School of Criminology and Criminal Justice

CITIZEN'S CRIMINAL JUSTICE ACADEMY

he Citizen's Criminal Justice Academy was established in 1998, and in 2017 marked the 34th class. It is an evening program featuring speakers from various federal, state, and local criminal justice agencies once a week for 12 weeks. It is offered three times throughout the year and is free to the public. Participants are also offered to participate in field trips to witness the system in action at various places such as First Appearance Hearings, ride-along with law enforcement officers, and officer simulation training on the use of force/firearms. The public has an opportunity to ask questions and interact with these professionals, providing a personal hands-on experience. A total of 130 participants graduated from the Academy in 2017.

The Palm Beach County Sheriff's Office is a primary sponsor, providing meeting space, tours of the jail and 911 operations, and demonstrations by drug-sniffing dogs and the bomb squad. The West Palm Beach Police Department also sponsors some of the evenings by providing meeting space and highlighting some of their specialized units and body camera program.



Criminal Justice Academy at Glades Central High School Jon'Quella Jackson graduates from the Academy with instructor Deputy Mike Keucher.



Commissioner Melissa McKinlay opens the Academy class in June 2017 in Belle Glade.



West Palm Beach Chief Sarah Mooney describes the duties of local law enforcement.



The class learns how the courts operate in the Main Courthouse Ceremonial Courtroom.



Chief Stephen Stepp of the Palm Beach Gardens Police Department gives an overview of officer use of force and simulation training done at their new Tactical Training Facility.



CJC Senior Criminal Justice Analyst, Katherine Shover, explains how crime is counted in the US.

The 12-week court outline may vary but generally includes:

| Week 1 | Introduction to the CJC, the Clerk and Comptroller, the Courts, and Crime Measurement |
|---------|---|
| Week 2 | Local and State Law Enforcement and Body Worn Camera Demonstration |
| Week 3 | Federal Law Enforcement Agencies |
| Week 4 | Adult Criminal Court – Part I with judges, prosecutors, and defense attorneys |
| Week 5 | Adult Criminal Court – Part II |
| Week 6 | Introduction to the PBC Sheriff's Office & the County Medical Examiner's Office |
| Week 7 | PBC Sheriff's Office - Special Investigations – Part I |
| Week 8 | PBC Sheriff's Office - Special Investigations – Part II |
| Week 9 | PBC Sheriff's Office Corrections and Jail Tour |
| Week 10 | PBC Sheriff's Office Unit Demonstrations |
| Week 11 | Juvenile Justice |
| Week 12 | Reentry, Victim's Services & Graduation |
| | |

"My husband and I

just completed the 2017 Citizen's Criminal Justice Academy. We were so impressed by the content of the program, organization, quality of the speakers and presentations and accommodations. There is no other way we know of to get this kind of information in an enjoyable format with an interested group of class participants. We thank you for offering this program to the community. From the jail to the morgue and beyond, this comprehensive program is vital to the community to deepen their knowledge of and respect for Palm Beach criminal justice. We wish you continued success in this fine program."

Sincerely,

Gwen & Michael Kleper Bentley Strada (support animal)



COMMUNITY ENGAGEMENT TASK FORCE

he CJC formed the Community Engagement Task Force as one of its priorities as a result of discussions at its 2016 Annual Planning Meeting. The Task Force is co-chaired by a local chief of police and a private-sector business woman who specializes in training organizations in community building and outreach, cultural competency, and race relations. The mission of the Task Force is to engage the community in dialogue with leaders in the criminal justice system to provided channels of communication to share information, concerns, and ideas.

In June, members held a Community Conversation in Delray Beach that included a showing of an episode of the popular television comedy, Blackish, a discussion with a therapist on handling the stress created by witnessing the unrest across the country related to race relations and law enforcement, and questions and answers with a criminal justice panel. Over 100 participants attended.



Co-Chairs Chief Frank Kitzerow and Barbara Cheives open the Conversation.



Conversation panelists from left to right: Adam McMichael, US Attorney's Office, West Palm Beach Chief Sarah Mooney, School District Chief Larry Leon, Chief Judge Jeffrey Colbath, Assistant State Attorney Cheo Reid, Chief Felony Assistant Public Defender Daniel Eisenger, Therapist Matthew Jean.





Task Force meets at the Jupiter El Sol Neighborhood Community Center to learn about the Center's offerings from Executive Director Jocelyne Skolnick.



Community Conversation in Delray Beach.

MEMBERS

Co-Chair

Barbara Cheives President, Converge & Associates Consulting CJC Private Sector Member

Co-Chair Chief Frank Kitzerow Jupiter Police Department CJC Member

Greta Britt United Believers of Delray

Jamie Lee A. Brown VP, Community Services Community Partners

Jane E. Tierney Chief Executive Officer Catalyst for Justice

Rev. Kevin L. Jones Tabernacle Baptist Church CJC Member **Daniel Eisinger** Felony Division Chief Public Defender's Office

James Snowden Felony Resource Director Public Defender's Office

Cheo Reid Assistant State Attorney

Captain Chris Keane PBC Sheriff's Office

Chief Sarah Mooney WPB Police Department

Barry Krischer CJC Private Sector Member

Adam McMichael Violence Reduction Program Coordinator United States Attorney's Office

James D. Smith Law Enforcement Community Coordinator US Attorney's Office Keisha Bazile Community Outreach Coordinator US Attorney's Office

Rosalyn Baker Circuit Administrator FL Department of Corrections

Jeannette Marshall Project Director Palm Healthcare Fdn., Inc. Healthier Together Communities

Abby Murrell Ambassador Delray Beach Healthier Together Communities

Ricky Petty Project Director Boynton Beach Healthier Together Communities

Dr. Angela Bess Director Educational Alternatives School District of PBC

DOMESTIC VIOLENCE TRAINING

n April 19 and 20, the CJC hosted a countywide training on domestic violence strangulation identification and prevention at Palm Beach State College. This training was funded through the County's Domestic Violence Trust Fund and conducted by national experts at the National Family Justice Center Alliance, Training Institute on Strangulation Prevention. The Institute was launched with support from the U.S. Department of Justice, Office on Violence Against Women. The Institute now provides comprehensive training, consulting, and technical assistance on the handling of non-fatal strangulation crimes, domestic violence and sexual assault.

The training consisted of two full days with three nationally-recognized speakers. It was attended by 80 professionals from across the criminal justice spectrum including law enforcement, fire rescue, 911 dispatch operators, domestic violence advocates, prosecutors, defense attorneys, and hospital emergency room personnel. Participants learned how to identify the signs and symptoms of non-fatal strangulation cases; understand and recognize the anatomy and medical aspects of surviving and non-surviving victims; investigate and document cases for prosecution; prosecute cases, including using experts in court; and, most importantly, enhance victim safety through trauma-informed advocacy services.

The training faculty were internationallyrecognized experts on strangulation and have a combined 80 years of experience training over 20,000 professionals across the world. Faculty members included:

GAEL STRACK, JD Ms. Strack is the CEO and Co-Founder of the National Family Justice Center Alliance, which is the umbrella organization of the Training Institute on Strangulation Prevention. Prior to her position with the Alliance, Ms. Strack was a domestic violence prosecutor for 17 years with the San Diego City Attorney's Office. She co-authored several articles on strangulation and is recognized for her work in domestic violence by United States Attorney General Eric Holder as a recipient of the National Crime Victim Service Award for Professional Innovation in Victim Services. **SERGEANT DANIEL RINCON** Sgt. Rincon is a 24-year veteran of the Scottsdale Police Department (Arizona.) He held the rank of Sergeant for the past 12 years and was the Domestic Violence Unit supervisor for over five years. He served on the East Valley Domestic Violence Fatality Review Board (Phoenix Metropolitan Area). Since 2009, Sergeant Rincon has dedicated himself to educating law enforcement professionals, prosecutors, victim advocates and others stakeholders in the area of domestic violence investigations and specifically fatal and near-fatal strangulation investigations nationally.

DR. BILL SMOCK Dr. Smock is a police surgeon and directs the Clinical Forensic Medicine Program for the Louisville Metro Police Department. He graduated from the University of Louisville School of Medicine in 1990 and completed a residency in emergency medicine at the University of Louisville in 1993. He is currently a Clinical Professor of Emergency Medicine at the University of Louisville School of Medicine, the Police Surgeon for the Jeffersontown, Kentucky and St. Matthews, Kentucky Police Departments and serves as a sworn tactical physician and detective for the Floyd County Indiana Sheriff's Department. He has edited three textbooks on clinical forensic medicine and published more than 30 chapters and articles on forensic and emergency medicine. He is an internationally-recognized forensic expert in multiple fields including: officer-involved shootings, strangulation, gunshot wounds, injury mechanism, and motor vehicle trauma.



Lead trainer Ms. Gael Strack, JD, answers questions from participants.



The class breaks into groups to perform specialized learning sessions.

estic Violence Training

ment Workgroup

Case Management

HPI: "The patient is a 36 year old female who had domestic violence in the past from strangulation from her husband who was in involved in a recurrent domestic violence assault last Thursday six days prior to presentation. At that event, she has some area or the event that are somewhat cloudy, but she states he remembers him 'coming going for her throat."



Nationally-renowned trainer Dr. Bill Smock speaks to the class about the forensic and medical evaluation of the non-fatal strangulation victim for the purpose of investigation and prosecuting felony cases. JOHN D. AND CATHERINE T. MACARTHUR FOUNDATION SAFETY AND JUSTICE CHALLENGE GRANT

P alm Beach County, through the leadership of the CJC, is one of 20 jurisdictions from across the nation participating in the John D. and Catherine T. MacArthur Foundation Safety and Justice Challenge (SJC). The CJC's application was selected in a competitive process involving 191 applicants in 2015. The goals of the challenge are to reduce local jail populations without compromising public safety and to address racial disparities within those populations. The CJC was initially awarded \$150,000 in May of 2015 to develop strategies for the project. After the submission of a supplemental application, the CJC received an additional \$150,000 in March of 2016 to continue the work.

In October of 2017, the CJC was awarded full implementation funding of the maximum award of \$2,000,000 over a period of two years. Palm Beach County will implement forward-looking, smart solutions to address the issues found during the planning stage, with a goal of safely reducing the jail population by 16.7 percent (369 less inmates per day) over the next two years. This grant seeks to resolve issues found during the two-year planning phase in 2015 and 2016 which include:

- Despite having an incarceration rate 58 percent below the national average, there is still more room for reducing the Palm Beach County jail population;
- Studies prove that pretrial detention causes disruption in the stability of defendants, families, and communities; it leads to higher re-arrest rates and produces worse case outcomes with more back-end incarceration;
- Palm Beach County's jail cost taxpayers 14 cents of every county tax dollar;



Ron Brownstein, Senior Editor of *The Atlantic Monthly* and a CNN political commentator, moderated a criminal justice reform roundtable at the Regional Kitchen on July 31, 2017. The event was part of the CJC's grant with the MacArthur Foundation, Safety and Justice Challenge (SJC). Palm Beach County was chosen by *The Atlantic* from among the 20 SJC Sites, which is a big honor.

Studies prove that pretrial detention causes disruption in the stability of defendants, families, and communities; it leads to higher re-arrest rates and produces worse case outcomes with more back-end incarceration.

• African Americans are significantly overrepresented in the county jail, making up 19 percent of the county population but 50 percent of the jail population; Hispanics represent 21 percent of the population and 17 percent of the jail population; • African Americans (44 days) and Hispanics (40 days) have a much longer average length of stay as compared to whites (25 days);



Chart provided by national jail expert Jim Austin showing that Palm Beach County ranks much below the national average in crime and jail population.



Jim Austin, a national jail population expert and MacArthur SJC Steering Committee member, conducted a "stress test" on who is in our local jail on March 31, 2017, with the Core Team.

JOHN D. AND CATHERINE T. MACARTHUR FOUNDATION SAFETY AND JUSTICE CHALLENGE GRANT

- Some people frequent our systems with no clear path for ending their cycle. From July 2016 through June 2017, Palm Beach County had 108 individuals admitted to the jail three times or more who also accessed homeless services within the County. These individuals used 5,648 bed days in the county jail costing \$762,480 (bed days x \$135 per day); and
- In 2016, 3,528 people were admitted to the Palm Beach County jail for a Failure to Appear, representing 14 percent of all jail admissions. In all but two of those admissions, the underlying charges were non-violent felonies or low-level charges.

To address these issues, the MacArthur Core Team developed the following strategies funded by the new grant:

• Strategies will touch major decision-points in the system, ranging from diversion to pretrial release to

case processing, and are embraced across public safety and community partners;

- These data-driven innovations will reduce jail bed usage while ensuring the county prioritizes public safety while also ensuring access to critically needed services for those most in need;
- Over the next two years, the county will employ five strategies:
 - An increased focus on risk assessment and smart release options for pretrial inmates;
 - Improved case processing efficiencies for pretrial inmates who are not released;
 - Diversion and warrant reduction for low-level defendants;

MACARTHUR CORE TEAM

Dr. Angela R. Bess Director of Educational Alternatives School District of PBC

Nicole Bishop Director, Justice and Victim Services Divisions PBC Dept. of Public Safety

Judge Jeffrey Colbath Circuit Court Criminal Division 15th Judicial Circuit

Mona Duffus The Lord's Place

Mike Edmondson Executive Assistant to the State Attorney **Daniel Eisinger** Felony Resource Director Public Defender's Office

Kai Li Fouts Criminal Defense Lawyers Association of PBC

Michael Gauger Chief Deputy PBC Sheriff's Office

Kimber Heddon Circuit Administrator Florida Dept. of Corrections

Jenise Link Manager, Court Services Justice Services Division PBC Dept. of Public Safety

Jennifer Loyless Program Coordinator Public Defender's Office Sarah Mooney West Palm Beach Police Chief

Major Alfonso Starling Director, Jail Operations PBC Sheriff's Office

Michelle Spangenberg Director of Case Management Court Administration 15th Judicial Circuit

Louis Tomeo Director, Court Operations PBC Clerk and Comptroller's Ofc

Abby Murrell Ambassador Delray Beach Healthier Together Communities

Craig Williams Chief Assistant State Attorney

- A text message-based court date notification system to reduce failures to appear and to prevent new warrants for low-level defendants;
- A new Frequent Users Systems Engagement (PalmFUSE) project will break the cycle of incarceration and homelessness for frequent lowlevel defendants with behavioral health challenges;
- Increased data capacity and analysis of the local system; and
- Measures to reduce racial and ethnic disparities, including implicit bias training for all criminal justice agencies.



Denver, CO May 7th to the 9th. Pictured from left to right are: Barbara Cheives, Kristina Henson, Diana Stanley, Damir Kukec, Jennifer Loyless, Cherise Fanno Burdeen from PJI, Katie Crank from CCI, Bert Winkler, and Sarah Fritsche from CCI. Not pictured included Judge Jeff Colbath, Mike Edmondson, and Jenise Link.

the grant will benefit the County.

New Orleans, LA October 12th to the 14th. Pictured from left to right are: Jenise Link, Michelle Cruz, Chief Sarah Mooney, Jennifer Loyless, Cherise Fanno Burdeen from PJI, Judge Jeffrey Colbath, Kristina Henson, Bert Winkler, Damir Kukec.

MacArthur \$2-Million Grant Announcement





State Attorney Dave Aronberg, County Commissioner Dave Kerner, and Public Defender Carey Haughwout share their thoughts.

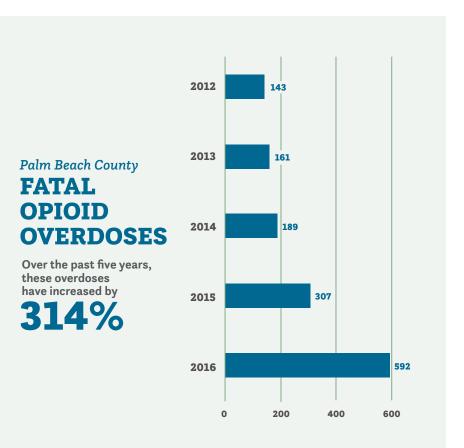
MacArthur All Sites Meetings

OPIOID EPIDEMIC RESPONSE

n November 2016, the Board of County Commissioners (BCC) directed staff to bring back a plan for a county response to the opioid epidemic. As a result, Deputy County Administrator Jon Van Arnam reached out to CJC Executive Director Kristina Henson to seek her assistance in developing this plan. Ms. Henson assisted in identifying a behavioral health professional organization to do an emergency contract with the County to perform a preliminary analysis of the opioid epidemic in the County, document existing efforts to combat the effort, and review recommendations made by the National League of Cities (NLC) and the National Association of Counties (NACo). The Ronik-Radlauer Group was chosen and an emergency contract established with Director Henson overseeing the work under direction of Deputy Van Arnam. The report was finalized and presented to the BCC on April 4, 2017. Director Henson prepared the presentation and coordinated the panelist presentations. The BCC voted to adopt the recommendations of the report and allocate \$1,000,000 in funds to assist the Medical Examiner Office with additional staffing and for initial efforts to combat the epidemic to be brought back to the BCC for specific approval once determined.



A panel of experts present finding of the Opioid Epidemic Report to the Board of County Commissioners on April 4, 2017. Panelists from left to right include: Assistant County Attorney Denise Coffman, Julie Radlauer and Marci Ronik from the Ronik-Radlauer Group, Deputy County Administrator Jon Van Arnam, CJC Executive Director Kristina Henson, Medical Examiner Dr. Bell, PBC Fire Rescue Captain Houston Park, PBSO Chief Deputy Mike Gauger, Chief Assistant State Attorney Al Johnson.



IMPACT ON THE **CRIMINAL JUSTICE SYSTEM**

January 2015-February 2017

Total criminal court cases - all crimes**78,997**Cases where opioid was primary charge**2,425**

- 3% of all court cases
- **0.2%** are possession of opioids

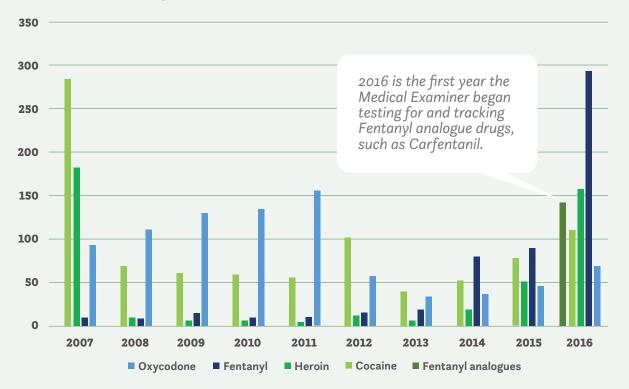
Law enforcement arrests those selling and manufacturing drugs much more than those using drugs.



CHALLENGE TO THE SYSTEM: **Opioid use is masked in other charges.**

DRUGS CAUSING DEATHS IN PALM BEACH COUNTY

NOTE: Represents drug instances, not persons



LAW ENFORCEMENT PLANNING COUNCIL

he Law Enforcement Planning Council (LEPC) is composed of representatives from over 50 local, state, and federal agencies that meet monthly to provide a forum for the coordination, information sharing, research, and evaluation of law enforcement activities within Palm Beach County.

In 2017, the LEPC facilitated information sharing on topics such as the opioid epidemic, Boys & Girls Club, Next Generation 9-1-1, Youth Court, 211 Services, National Child Safety Council, Victim Information and Notification Exchange (VINE) Program, Sober Homes, Palm Tran Trespass Ordinance, DUI Homicide Project, and SB 249 Overdose and Reporting Requirements. In addition, the members reviewed proposed legislation for the 2017 Florida session and found concern with and chose to oppose Senate Bill 196 related to juvenile civil citation. After similar concern was voiced by other law enforcement agencies in Florida, the bill was amended and found to be of no further concern. The LEPC hosted a coordination meeting with the United States Attorney for the Southern District, Benjamin Greenberg, and leaders for a variety of federal agencies where information of concerns to local law enforcement was shared.



Sheriff Bradshaw, State Attorney Dave Aronberg and others sign support of PBC Victims Services, Start by Believing Public Awareness Campaign to end violence against women organized by Nicole Bishop, Director.







Annual coordination meeting with the LEPC and the U.S. Attorney, Benjamin Greenberg.

LAW ENFORCEMENT PLANNING COUNCIL

LOCAL MEMBERS

Chairman Chief Larry Leon PBC School District

Vice Chairman Chief Richard Jenkins North Palm Beach

Chief Robert Mangold Atlantis

Chief Daniel Alexander Boca Raton

Chief Jeffrey Katz Boynton Beach

Chief Jeffrey Goldman Delray Beach

Interim Chief Sean Brammer Florida Atlantic University

Chief Ed Allen Gulf Stream

Chief Craig Hartmann Highland Beach

Chief Frank Kitzerow Jupiter

Chief John Pruitt Jupiter Inlet Colony

Chief Brian Smith Juno Beach

Chief Wes Smith Lake Clarke Shores

Chief Sean Scheller Lantana

Chief Carmen Mattox Manalapan

Chief Hal Hutchins Ocean Ridge Director Kirk Blouin Palm Beach

Honorable Sheriff Ric Bradshaw PBC Sheriff's Office

Chief Stephen Stepp Palm Beach Gardens

Chief Duncan Young Palm Beach Shores

Chief Thomas Ceccarelli Palm Springs

Chief Clarence Williams III Riviera Beach

Chief Carl Webb South Palm Beach

Chief Christopher Elg Tequesta

Chief Sarah Mooney West Palm Beach

STATE MEMBERS

Lt. Anthony Stafford State Fire Marshall's Office

Captain Rodney Tilley FL Alcoholic Beverages & Tobacco

Troy Walker Special Agent in Charge FL Dept. of Law Enforcement

Frank Mercurio Resident Agent in Charge FL Dept. of Law Enforcement

Major Olin Rondeau FL Fish & Wildlife Commission

Major Robert Chandler Florida Highway Patrol

Bill Fraser Chief Investigator State Attorney's Office

FEDERAL MEMBERS

Michael D'Alonzo Assistant Special Agent in Charge Federal Bureau of Investigation

John McKenna Assistant Special Agent in Charge Drug Enforcement Administration

Eric Chan Assistant Special Agent in Charge U.S. Immigration & Customs

Robert Shirley Resident Agent in Charge Alcohol, Tobacco, Firearms & Explosives

Glen Wilner Assistant Chief U.S. Marshals

Robert Pearce Resident Agent in Charge U.S. Secret Service

Kelly Jackson Special Agent in Charge IRS Criminal Investigation

Pete Garcia Federal Security Director Transportation Security Admin.

Clay Crawford Acting Patrol Agent in Charge U.S. Border Patrol

ADVISORY MEMBERS (Non-voting)

Director Rick Rocco Criminal Justice Institute, Palm Beach State College

Gregory Starling Circuit 15 Manager Department of Juvenile Justice

Rosalyn Baker Circuit Administrator Florida Department of Corrections **Dr. Michael Bell** PBC Medical Examiner

Rolando Garcia Deputy Chief U.S. Attorney

Honorable Dave Aronberg State Attorney

Shawn Fagan CJSTC Field Specialist Criminal Justice Training & Standards Commission FDLE

Stephanie Tew Chief Assistant Statewide Prosecutor



Lantana Chief Sean Scheller signs support of PBC Victims Services' *Start by Believing* Public Awareness Campaign to end violence against women, organized by Nicole Bishop, Director.

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PROGRAM MONITORING AND EVALUATION COMMITTEE

he purpose of the Program Monitoring and Evaluation Committee is to monitor and report on the performance of programs funded by the CJC. This work is intended to help facilitate discussion and efforts to improve programs under the auspices of the CJC. The Committee directs monitoring and evaluation activities conducted by CJC staff on behalf of the CJC.

2017 ACTIVITIES

• Continued to monitor and evaluate local criminal justice programs and policies funded by the CJC. The following programs were monitored during the fiscal year:

- Delinquency Drug Court
- Adult Pre-Trial Drug Court
- Civil Drug Court
- Reentry RESTORE Program (Sago Palm Reentry Facility)
- Community Adult Reentry
- Juvenile Reentry called
 Back To A Future Program
- Countywide misdemeanor probation service provider, Professional Probation Services, Inc.

MEMBERS

Chair Christina Morrison Economic Council Member

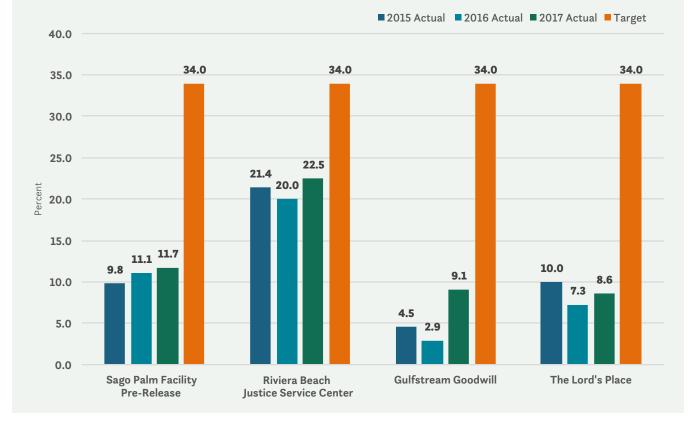
Carey Haughwout Public Defender

Alan Johnson Chief Assistant State Attorney

Nellie King Criminal Defense Lawyers Assoc.

Lee Waring CJC Immediate Past Chair

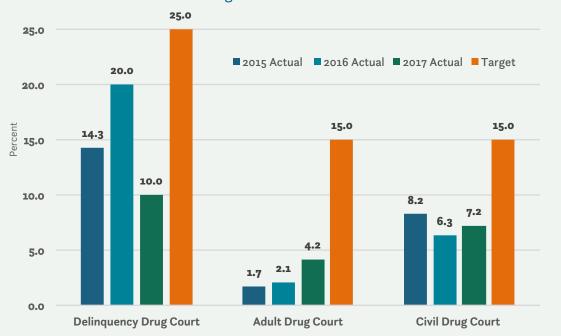
RESTORE (Regional & State Transitional Reentry)



Three-Year Recidivism Results and Targets

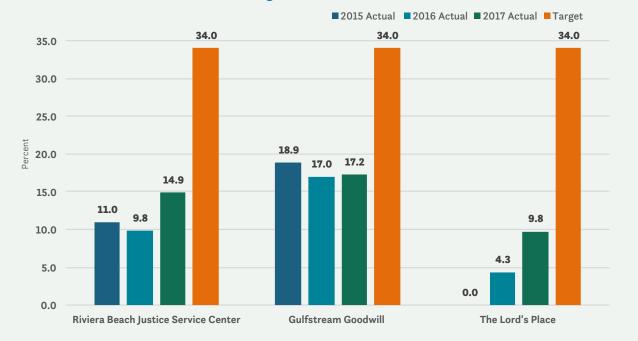


Three-Year Recidivism Results and Targets



Community Reentry

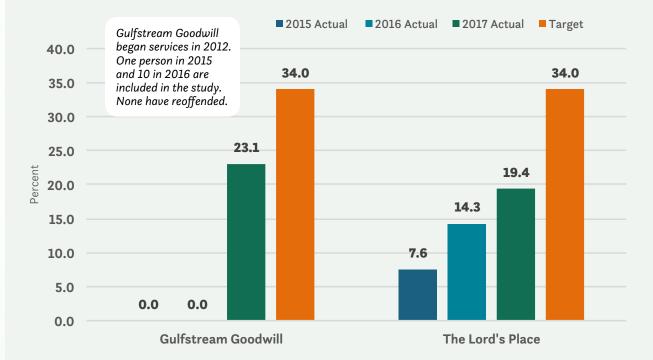
Three-Year Recidivism Results and Targets



PROGRAM MONITORING AND EVALUATION COMMITTEE

Palm Beach County Jail Reentry

Three-Year Recidivism Results and Targets



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PROBATION ADVISORY BOARD

he Board of County Commissioners contracts with a private vendor for misdemeanor (county court) probation services in Palm Beach County (the 15th Judicial Circuit). The current misdemeanor probation service provider is Professional Probation Services, Inc., (PPS).

The County Commission directed the CJC to monitor this contract. The CJC created the Probation Advisory Board (PAB) to provide continuing oversight and to ensure compliance with the contract. As part of monitoring the contract, the PAB conducts annual programmatic review of misdemeanor probation operations and services, which includes an overview of all clients' socio-demographic characteristics and random case file audit on selected offender files from all of the service provider's offices. The review focuses on the accuracy, timeliness, quality, and contract compliance in providing services to misdemeanor offenders in Palm Beach County. The report is presented to the CJC and the County Commission.

In 2017, a Request For Proposals (RFP) was issued, as the five-year contract with PPS expired in September. After reviewing two qualified proposals, a Selection Committee chose to award the contract to PPS for another five-year term. This was approved by the CJC at their September meeting.

MEMBERS

Chair

Leonard Hanser Administrative Judge County Criminal Court

Rosalyn Baker Circuit Administrator Florida Department of Corrections

Steven Cohen Steven A. Cohen, Esq., P.A.

Adrienne Ellis Chief of County Court State Attorney's Office

Nicole Garcia U.S. Probation

John Rivera Chief of County Court Public Defender's Office

Louis Tomeo Director of Criminal Court Services Clerk and Comptroller's Office

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PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

PAULETTE BURDICK Mayor

MELISSA MCKINLAY Vice Mayor

PAULETTE BURDICK

HAL R. VALECHE

DAVE KERNER

STEVEN L. ABRAMS

MARY LOU BERGER

MACK BERNARD

CJC OFFICERS

LEE WARING Chairman

GERALD RICHMAN Vice Chairman

ROSALYN BAKER Secretary

BARRY KRISCHER Treasurer

CJC EXECUTIVE DIRECTOR

KRISTINA HENSON

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